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State of the Art Corporate and Public Governance :

Practice, Research and Accounting Education

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State of the Art Corporate and Public Governance : Practice, Research and Accounting Education

- What is Good Governance (GG)?
- How is the development of GG Context?
- How is "state of the art" of current :
 - ➤ GG Practice ?
 - ➤ GG Research ?
- ➤ How is the expected role of accountant in GG?
- What competencies does accountant need to perform their role?
- How should the competencies be incorporated in the Education System? (KKNI Approach)
 - Overview of KKNI Approach



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What is Good Governance (GG)?

Defintions:

The way " ... power is exercised through a country's economic, political, and social institutions." – the World Bank's Poverty Reduction Strategy Paper (PRSP) Handbook.

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Mechanisms for assuring good governance have three key elements:

Internal rules and restraints (for example, internal accounting and auditing systems, independence of the judiciary and the central bank, civil service and budgeting rules);

Role of accountant

"Voice" and partnership (for example, public-private deliberation councils, and service delivery surveys to solicit client feedback); and

Competition (for example, competitive social service delivery, private participation in infrastructure, alternative dispute resolution mechanisms, and outright privatization of certain market-driven activities). – World Development Report, 1997.

http://web.worldbank.org/WBSITE/EXTERNAL/COUNTRIES/MENAEXT/EXTMNA REGTOPGOVERNANCE/0,,contentMDK:20513159~menuPK:1163245~pagePK:3 4004173~piPK:34003707~theSitePK:497024,00.html, accessed at 140915

How is the development of GG Context?

Indonesian Context: Economic Crisis 1998

- > **Pre-crisis** (1966-1988 / New Order) :
 - > Centralised,
 - Controlled market economy,
 - Limited privatisation and deregulation
- Post crisis (1998 now / Reformation Era):
 - Decentralised

(Local Government Law No. 2/1999, update by No. 32/2004; Balanced public financing between Central and Local Government, Law No 25/1999. updated by No. 33/2004)

- Open market economy
- New public management
- Public and private partnership

www.economist-suweca.blogspot.co.id, accessed at 13 Sept. 2015 www.danangsucahyo.blogspot.co.id, accessed at 13 Sept. 2015



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How is the development of GG Context? (Continued)

International Context: (Samuel, 1988; Colin, 1989; Watkins and Arrington, 2007)

- UK Context :
 - Privatisation: the return of conservative government lead by Thatcher in 1979 (Samuel, 1988)
 - Transferring assets ownership from the public to the private sector
- US Context :
 - Reagan's Republican revolution in 1981 : deregulation/ relaxation of regulatory issues
 - New Public Management (NPM): managing public sector using private ways of management
 - Following Reagan, Clinton introduced The National Performance Review (NPR) in 1992



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How is the development of GG Context? (Continued)

International Context : (Samuel, 1988; Colin, 1989; Watkins and Arrington, 2007)

- Similarity between UK and US context :
 - > Changing the issues of 'efficacy' to 'efficiency' in public sector
 - Main motivation: provide better public goods and services to theiras, Probitas, Justitia society
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 - Introducing market influence on the economic allocation in public sector
- The effect on Good Governance Development:
 - The distinction between public and private become blurred
 - Corporate governance :
 - Rooted in the agency theory (Jensen and Meckling, 1976)
 - Assumptions :
 - division between owners/investors as principals and managers as their agents
 - market mechanism as primary mechanism to discipline the agents
 - > The important roles of contract and property rights





How is the development of GG Context? (Continued)

- The effect on Good Governance Development:
 - > The distinction between public and private become blurred
 - Public Governance under NPM :
 - ➤ Who is the owner? Citizen as the ultimate owner who pay the tax?
 - ➤ Who is the agent? Government Officials? Local Government Leader?
 - ➤ How is the entity's financing? From the tax money? From the private investor? Hybrid financing (Public Private Partnership?)
 - ➤ Do Good Governance Principles in the Corporate context (TARIF) similar to that in Public Sector Context?
 - Do they have similar agency problems? (shirking, expropriation, agency cost)
 - ➤ How is the role of contract and property rights compared to the role of government as the agent of the public?



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How is "state of the art" of current GG Practice?

The "state of the art" of current GG practice focuses on the key elements of GG mechanism relevant to accountant in any context:

- Accounting System: International Financial Reporting Standard (IFRS) /PSAK; Pernyataan Standar Akuntansi Pemerintahan (PSAP)
- Auditing System: Standar Pemerikasan Akuntan Publik/ (SPAP); Standard Pemeriksaan Keuangan Negara (SPKN)
- Budgeting Rules: laws concerning decentralisation (UU No. 2/1999, update by UU No.32/2004); balanced public financing between central and local governments (UU No 25/1999 updated by No. 33/2004)



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https://bhaskoroperwiro.wordpress.com/2013/10/15/standar-akuntansi-sektor-publik/



The "state of the art" of current GG practice focuses on the key elements of GG mechanism relevant to accountant in any context:

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- Private participation on infrastructure :
 - Equity (PT Jasamarga Tbk?) or Debt Financing?
 - ➤ How to implement hybrid Public and Corporate Governance?
 - How about accounting (PSAK and PSAP) and auditing (SPAP and SPKN)?
 - Agency Relationship: what is the main issue? Taxpayer Citizens as ultimate owner yet often treated as minority interest?
 - Any relevant issues for accountant?



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The "state of the art" of current GG practice focuses on the key elements of GG mechanism relevant to accountant in any context:

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- Outright privatisation of certain market driven activities:
 - Public transport (Trans-Jakarta?), education, housing, health care?
 - Good Governance process to resolve competing and conflicting interest group in the society?
 - Any relevant issues for accountant?
 - Potential relevance:
 - Cost Accounting system
 - > Efficiency level
 - Subsidy and Cross Subsidy





Institutional development in the global and regional context:

- ► COSO (Committee of Sponsoring Organization) organised at 1985 INDONESIA in USA with the mission to '…improve organizational performance eritas, Probitas, Justitia and governance and to reduce the extent of fraud in organizations' EST. 1849 (http://www.coso.org/aboutus.htm, accessed at 14 Sept 2015)
- ➤ ROSCs (Reports on the Observance of Standards and Codes) : World Bank assessment of corporate governance quality of the country member.
 - http://web.worldbank.org/archive/website00818/WEB/PDF/OP_DE_BE.PDF, accessed at 14 Sept 2015)
- ➤ OECD (Economic Cooperation and Development): New G20/ OECD principles of Corporate Governance (2015); OECD Guidelines on Corporate Governance of SOEs (2015 edition) http://www.oecd.org/daf/ca/guidelines-corporate-governance-soes.htm, acessed at 14 Sept. 2015
 - Transparency International, NGO established in 1993 with the main aimed is to combat corruption, including focusing on companies accountability at home and abroad.

http://www.transparency.org/whoweare/organisation/, accessed at 14 Sept. 2015

Institutional development in the global and regional context:

➤ CGIO (Centre for Governance, Institutions and Organisation), Asean CG Initiative, covering the ASEAN CG Scorecard and ASEAN public listed companies ranking.



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http://bschool.nus.edu/CGIO/OurResearch/DisclosureandCompliance/OurResearch/— Est. 1849 – ASEANCorporateGovernanceInitiative.aspx, accessed at 140915

Institutional development in the national context:

KNKG (Komite Nasional Kebijakan Governance) yang semula hanya mencakup CG (KNKCG) pada tahun 1999, pada saat ini mencakup juga Public Governance melalui KEP-14/M.EKON/03/ 2008.

http://knkg-indonesia.com/home/tentang-kami.html, accessed at 14 Sept. 2015

➤ IICD (Indonesian Institute for Corporate Directorship), Indonesian NGO concentrates in the following activities: professional education for directors and commissioners; research on corporate governance, directorship, and performance; as well as advocacy in education and research.

http://iicd.or.id/, accessed at 14 Sept. 2015

How is "state of the art" of current GG Research?



In the Corporate Context, most of GCG research revolving around the following issues:

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- How are the CG environments across context (i.e., developed vs developing countries, comparisons across countries)
- The impact of CG implementation on firms' financial performance
- Agency problems related to GCG, such as :
 - investor protection in the capital market, shareholders' equitable treatment, disclosure and transparency, tunnelling and self dealing, board size and composition, compensation and performance, the effect ownership concentration
 - Broader Corporate Accountability: Social, environmental and sustainability reporting and assurance



In the public sector context, GG research expanding into the following issues:



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- Implementation of Good Governance Principles in public sector
- The impact of NPM implementation on the quality of civil services
- Agency problems in public sectors, including local governments and state ministry context
- The problems of incorporating market mechanism into the public sector



How is the expected role of accountant in GG?

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Accountant Role in GG (WRD, 1997):

- Actively participate in determining how the power is exercised through country's economic, political and social institutions
- Providing key elements of GG mechanism :
 - Maintaining internal rules and restraints, most particularly in the area of accounting system, auditing system and budgeting rules
 - Facilitating competition in the market by providing reliable and relevance financial information



What competencies does accountant need to perform their expected role?



Competency based on KKNI Definition:

"Akumulasi kemampuan seseorang dalam melaksanakan suatu deskripsi kerja secara terukur melalui assessmen yang terstruktur, mencakup aspek kemandirian dan tanggung jawab individu pada bidang kerjanya" Veritas, Probitas, Iustitia
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Selanjutnya, deskripsi kerja diturunkan menjadi beberapa parameter, yaitu :

- ➤ Kemampuan di bidang kerja
- ➤ Pengetahuan yang dikuasai
- ➤ Kemampuan manajerial



What competencies does accountant need to perform their expected role? (Continued)



Competency based on KKNI Definition:

"Akumulasi kemampuan seseorang dalam melaksanakan suatu deskripsi kerja secara terukur melalui assessmen yang terstruktur, mencakup aspek kemandirian dan tanggung jawab individu pada bidang kerjanya" Veritas, Probitas, Iustitia
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The key phrase is 'melaksanakan suatu deskripsi kerja secara terukur", which are derived into several parameter, including:

- ➤ Kemampuan di bidang kerja
- ➤ Pengetahuan yang dikuasai
- ➤ Kemampuan manajerial



How should the competencies be incorporated in the **Education System (KKNI Approach) ? (Continued)**

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Derived from the

expected role of

accountant in GG

1	Parameter Deskripsi	NO	Objectives)	Veritas, Probitas, Iustitia	— Я
		1	Accounting system	EST. 1849 —	_
	Kemampuan di bidang	2	Auditing system		
	kerja	3	Budgeting rules	Davis and from the	

Capaian Pembelajaran (Learning

Providing reliable and relevance

Derived from KKNI

financial information How the power is exercised through country Pengetahuan yang

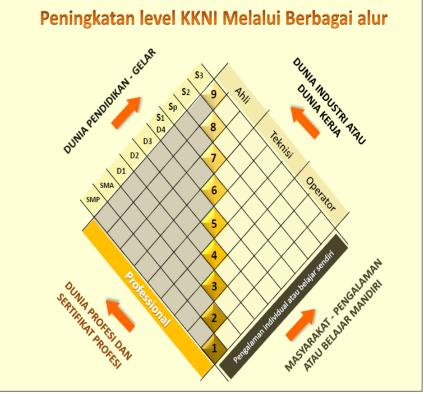
Country's economic, political and social 2 dikuasai institutions 3 The market 1 Actively participate Kemampuan 2 Maintaining internal rules and restraints manajerial 3 Facilitating competition

Overview of *Kerangka Kualifikasi Nasional Indonesia* (KKNI) Approach – the Objective





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PENDEKATAN KKNI

JENJANG KUALIFIKASI	KANDUNGAN UNSUR KOMPETENSI EDUCATIONAL	KANDUNGAN UNSUR KOMPETENSI OCCUPATIONAL
IX		STRATEGIKAL
VIII	KOGNITIF	
VII		
VI	E	MANAJERIAL
V	AFEKTIIF	
IV		
III	PSIKO	SUPERVISIONAL
II	MOTORIK	TEKNIKAL
T		



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PARAMETER DESKRIPSI

KEMAMPUAN DI BIDANG KERJA

PENGETAHUAN YANG DIKUASAI

KEMAMPUAN MANAJERIAL

Ilmu pengetahuan (science): suatu sistem berbasis metodologi ilmiah untuk membangun pengetahuan (knowledge) melalui hasil-hasil penelitian di dalam suatu bidang pengetahuan (body of knowledge). Penelitian berkelanjutan yang digunakan untuk membangun suatu ilmu pengetahuan harus didukung oleh rekam data, observasi dan analisa yang terukur dan bertujuan untuk meningkatkan pemahaman manusia terhadap gejala-gejala alam dan sosial.

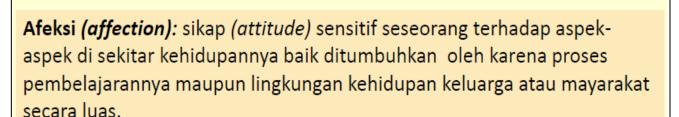


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Pengetahuan (knowledge): penguasaan teori dan keterampilan oleh seseorang pada suatu bidang keahlian tertentu atau pemahaman tentang fakta dan informasi yang diperoleh seseorang melalui pengalaman atau pendidikan untuk keperluan tertentu.

Pengetahuan praktis (know-how): penguasaan teori dan keterampilan oleh seseorang pada suatu bidang keahlian tertentu atau pemahaman tentang metodologi dan keterampilan teknis yang diperoleh seseorang melalui pengalaman atau pendidikan untuk keperluan tertentu.

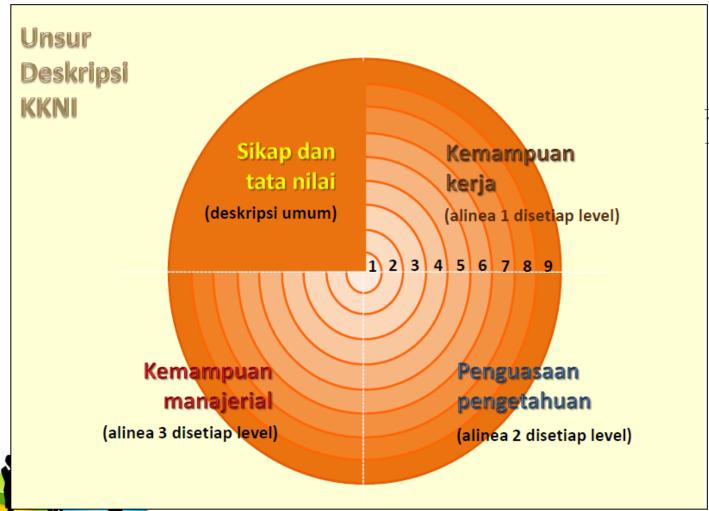
Keterampilan (skill): kemampuan psikomotorik (termasuk *manual dexterity* dan penggunaan metode, bahan, alat dan instrumen) yang dicapai melalui pelatihan yang terukur dilandasi oleh pengetahuan (knowledge) atau pemahaman (know-how) yang dimiliki seseorang mampu menghasilkan produk atau unjuk kerja yang dapat dinilai secara kualitatif maupun kuantitatif.



Kompetensi (competency): akumulasi kemampuan seseorang dalam melaksanakan suatu deskripsi kerja secara terukur melalui asesmen yang terstruktur, mencakup aspek kemandirian dan tanggung jawab individu pada bidang kerjanya.









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Deskripsi Umum

Sesuai dengan ideologi Negara dan budaya Bangsa Indonesia, maka implementasi sistem pendidikan nasional dan sistem pelatihan kerja yang dilakukan di Indonesia pada setiap level kualifikasi mencakup proses yang menumbuhkembangkan afeksi sebagai berikut:

- Bertaqwa kepada Tuhan Yang Maha Esa
- Memiliki moral, etika dan kepribadian yang baik di dalam menyelesaikan tugasnya
- Berperan sebagai warga negara yang bangga dan cinta tanah air serta mendukung perdamaian dunia
- Mampu bekerja sama dan memiliki kepekaan sosial dan kepedulian yang tinggi terhadap masyarakat dan lingkungannya
- Menghargai keanekaragaman budaya, pandangan, kepercayaan, dan agama serta pendapat/temuan orisinal orang lain
- Menjunjung tinggi penegakan hukum serta memiliki semangat untuk mendahulukan kepentingan bangsa serta masyarakat luas.



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LEVEL 6

- Mampu mengaplikasikan bidang keahliannya dan memanfaatkan IPTEKS pada bidangnya dalam penyelesaian masalah serta mampu beradaptasi terhadap situasi yang dihadapi.
- Menguasai konsep teoritis bidang pengetahuan tertentu secara umum dan konsep teoritis bagian khusus dalam bidang pengetahuan tersebut secara mendalam, serta mampu memformulasikan penyelesaian masalah prosedural.
- Mampu mengambil keputusan yang tepat berdasarkan analisis informasi dan data, dan mampu memberikan petunjuk dalam memilih berbagai alternatif solusi secara mandiri dan kelompok; Bertanggung jawab pada pekerjaan sendiri dan dapat diberi tanggung jawab atas pencapaian hasil kerja organisasi.



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Overview of KKNI Approach – PPAk

LEVEL 7

- Mampu merencanakan dan mengelola sumberdaya di bawah tanggung jawabnya, dan mengevaluasi secara komprehensif kerjanya dengan memanfaatkan IPTEKS untuk menghasilkan langkah-langkah pengembangan strategis organisasi.
- Mampu memecahkan permasalahan sains, teknologi, dan atau seni di dalam bidang keilmuannya melalui pendekatan monodisipliner.
- Mampu melakukan riset dan mengambil keputusan strategis dengan akuntabilitas dan tanggung jawab penuh atas semua aspek yang berada di bawah tanggung jawab bidang keahliannya.



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LEVEL 8

- Mampu mengembangkan pengetahuan, teknologi, dan atau seni di dalam bidang keilmuannya atau praktek profesionalnya melalui riset, hingga menghasilkan karya inovatif dan teruji.
- Mampu memecahkan permasalahan sains, teknologi, dan atau seni di dalam bidang keilmuannya melalui pendekatan inter atau multidisipliner.
- Mampu mengelola riset dan pengembangan yang bermanfaat bagi masyarakat dan keilmuan, serta mampu mendapat pengakuan nasional dan internasional.



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LEVEL 9

- Mampu mengembangkan pengetahuan, teknologi, dan atau seni baru di dalam bidang keilmuannya atau praktek profesionalnya melalui riset, hingga menghasilkan karya kreatif, original, dan teruji.
- Mampu memecahkan permasalahan sains, teknologi, dan atau seni di dalam bidang keilmuannya melalui pendekatan inter, multi, dan transdisipliner.
- Mampu mengelola, memimpin, dan mengembangkan riset dan pengembangan yang bermanfaat bagi ilmu pengetahuan dan kemaslahatan umat manusia, serta mampu mendapat pengakuan nasional dan internasional.



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Pertanyaan?